

Message Text

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ACTION SNM-05

INFO OCT-01 EA-12 ISO-00 AID-05 DEAE-00 CIAE-00 INR-10
IO-14 JUSE-00 NSAE-00 CTME-00 TRSE-00 USIA-15
NSC-05 OES-07 OMB-01 /075 W
-----012431 281352Z /45
R 280405Z MAR 78
FM AMEMBASSY BANGKOK
TO SECSTATE WASHDC 2261
US CUSTOMS SERVICE WASHDC

UNCLAS SECTION 1 OF 2 BANGKOK 9107/1

E.O. 11652: N/A
TARS: SNAR, TH
SUBJ: US CUSTOMS TEAM PASA

STATE FOR S/NM; US CUSTOMS SERVICE FOR INTERNATIONAL
OPERATIONS ATTENTION FLETCHER POTTER

REFS: A) STATE 055485 B) DRAFT PIO/T, SAME SUBJECT

1. EMBASSY HAS MADE EXHAUSTIVE REVIEW US CUSTOMS
ADVISORY TEAM REQUIREMENTS AND HAS DETERMINED THAT THREE (3)
ADVISORS OF THE TYPE DESCRIBED IN THIS MESSAGE ARE
AT THIS TIME ADEQUATE AND THE MOST COST EFFECTIVE MIX
AND NUMBER.

2. EMBASSY BELIEVES THAT PASA JOB DESCRIPTIONS SHOULD NOT REPEAT
NOT BE WEITTEN IN SUCH A MENNER THAT PASA ESTABLISHES SPECIFIC
PROGRAM ACTIVITIES AND DESIGNATED SPECIFIC COUNTERPARTS.
SPECIFIC PROGRAM DIRECTION AND ACTIVITIES MUST
REMAIN FLEXIBLE WITHIN CONTEXT OF PROAG NEGOTIATED WITH RTG.
SPECIFIC COUNTERPART RELATIONSHIPS AT WORKING, SUPERVISORY,
AND MANAGEMENT LEVEL BEST RESULT FROM ESTABLISHING RAPPORT
THROUGH DENONSTRATION OF DESIRE TO ASSIST, UNDERSTANDING OF
PROBLEM, AND MOST IMPORTANT DEMONSTRATION OF EXPERTISE. PASA
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IS NOT APPROPRIATE MECHANISM FOR SUCH RIGID DETAILED DESCRIPTIONS.

3. PROPOSED PIO/T JOB DESCRIPTIONS:

A. SENIOR CUSTOMS ADVISOR

1) EMBASSY AGREES IN SOME CHANGES TO THE
SENIOR CUSTOMS ADVISOR'S JOB DESCRIPTION PER REFTTEL A,
PARA 2 BUT DOES NOT REPEAT NOT AGREE THAT INDIVIDUAL

SERVING AS CHIEF OF PARTY HAVE NO REPEAT NO OPERATIONAL ADVISORY RESPONSIBILITIES. SOME OPERATIONAL ADVISORY RESPONSIBILITIES MUST BE PLACED UPON THIS INDIVIDUAL IN ORDER THAT HE BE EFFECTIVELY UTILIZED.

2) THE ADMINISTRATIVE AND SUPERVISORY FUNCTIONS OF THE CHIEF OF PARTY ARE SUCH THAT A FULL-TIME ADVISOR TO PERFORM ONLY THESE FUNCTIONS IS NOT JUSTIFIED. FURTHER, SINCE INVOLVEMENT IN DEVELOPMENT OF RTC TRAINING AND AIRPORT ACTIVITIES WILL NOT BE HIS MAJOR DAILY ACTIVITY; THE REMAINING AVAILABLE WORKING HOURS OF THE INDIVIDUAL IN THE SENIOR CUSTOMS ADVISORY POSITION WOULD NOT BE FULLY UTILIZED.

3) THE SENIOR CUSTOMS ADVISOR WITH TRAINING SPECIALIST SUPPORT AT POST OR WASHINGTON WILL HAVE SUFFICIENT TIME TO MONITOR AND ADVISE IN THE BASIC GENERAL TRAINING ENDEAVOR. CONSEQUENTLY, THE MONITORING AND PROVIDING OF FORESEEABLE DON MUANG AIRPORT AND NARCOTIC INVESTIGATION UNIT CUSTOMS ADVISORY SERVICES CAN READILY BE HANDLED, AT THIS TIME, BY THE SENIOR CUSTOMS ADVISOR.

4) IN VIEW OF ABOVE, EMBASSY PROPOSES FOLLOWING JOB DESCRIPTION FOR SENIOR CUSTOMS ADVISOR:

A) THE SENIOR CUSTOMS ADVISOR WILL PROVIDE TECHNICAL AND PROFESSIONAL ADVISORY SERVICES AT ALL LEVELS OF RTC OPERATIONS, SUPERVISION, AND MANAGEMENT REQUESTED AND DESIRED BY ROYAL THAI CUSTOMS (RTC)
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OFFICIALS. HE WILL GENERALLY ADVISE IN THE AREA OF AIRPORT OPERATIONS, INVESTIGATIONS, AND GENERAL IN-SERVICE TRAINING.

B) HE WILL PROVIDE ADVICE ON ALL CUSTOMS MATTERS REQUESTED OF HIM OR WILL OBTAIN SUCH TECHNICAL AND PROFESSIONAL ADVICE FROM OTHER SOURCES.

C) HE WILL ASSIST SPECIALIZED U.S. CUSTOMS ADVISORS IN THEIR ENDEAVOR AND PROVIDE THE ADVISORY LINK BETWEEN THE SPECIALIZED ADVISOR'S COUNTERPART AND HIGHER LEVELS OF SUPERVISION AND MANAGEMENT OF RTC, SHOULD THE NEED ARISE.

D) THE SENIOR CUSTOMS ADVISOR WILL ALSO SERVE AS CHIEF OF PARTY AND WILL BE RESPONSIBLE FOR THE GENERAL SUPERVISION OF TEAM MEMBERS AND OFFICE EMPLOYEES WHETHER THAI OR US PERSONNEL.

E) FURTHER, HE WILL BE RESPONSIBLE FOR THE ADMINISTRATIVE AND PROGRAM DEVELOPMENT REQUIREMENTS ESTABLISHED BY THE EMBASSY AND/OR USAID.

F) USUALLY, HE WILL SERVE AS LIAISON OFFICER BETWEEN HIMSELF AND TEAM MEMBERS AND HIS EMBASSY DESIGNATED SUPERVISOR. HE WILL BE GUIDED AND WILL GUIDE TEAM MEMBERS IN ACCORDANCE WITH PROGRAMS

COORDINATED WITH AND APPROVED BY EMBASSY AND RTC AND WHICH ARE THEN ESTABLISHED AS THE EMBASSY'S CUSTOMS NARCOTIC CONTROL ACTIVITIES. THE PROGRAM WILL ULTIMATELY BE EXPRESSED IN THE PROJECT AGREEMENT BETWEEN THE USG AND TRG, AND WILL BE THE PROGRAM ACTIVITY OF THE US CUSTOMS ADVISORY TEAM.

G) TRAVEL THROUGHOUT THAILAND IS REQUIRED LIVING AT TIMES UNDER DIFFICULT CONDITIONS AND AT TIMES TRAVELING AND LIVING IN OTHER THAN COMPLETELY SECURE AREAS.

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B. OPERATIONS ADVISOR (INSPECION AND CONTROL)
REFTEL A, PARA 2.

1) THE UP-COMING ADVISORY EFFORT RELATED TO THE BANGKOK HARBOR, OTHER SEAPORTS OF ENTRY/EXIT, AND BORDER STATIONS IS CONSIDERED A FULL-TIME JOB. THE INCLUDING OF THE AIRPORT ADVISORY FUNCTION IS UNDESIRABLE AND UNNECESSARY.

2) FOLLOWING IS PROPOSED JOB DESCRIPTION FOR THIS ADVISORY POSITION:

A) THIS ADVISOR WILL ADVISE AND ASSIST RTC PERSONNEL IN THE DEVELOPMENT AND IMPLEMENTATION OF EFFECTIVE INSPECION, PROCESSING, AND CONTROL TECHNIQUES AND PROCEDURES, AS THEY RELATE TO: PASSENGERS, BAGGAGE, CARGO (INCLUDING CONTAINERIZED CARGO) VESSEL SEARCHING, POSTAL FACILITIES, EXPORT CONTROL, SEIZURE CONTROL AND DOCUMENTATION, NARCOTIC IDENTIFICATION, TRAFFICKING PATTERNS, CONCEALMENT TECHNIQUES, AND SENSOR DOG UTILIZATION.

B) THE ADVISOR WILL ADVISE ONTECHNIQUES

OF CONDUCTING SURVEYS AND STUDIES OF THE VARIOUS TYPE
RTC PORTS, AIRPORTS, AND BORDER STATIONS. HE MAY
BE REQUIRED TO PARTICIPATE IN SUCH STUDIES AND SURVEYS
AND PROVIDE SUGGESTION RECOMMENDATIONS RELATED TO THE
STUDIES AND SURVEYS.

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C) HE WILL ALSO ADVISE TRC ON THE TECHNIQUES
OF IDENTIFYING TRAINING REQUIRED, DEVELOPMENT OF SPECIALIZED
IN-SERVICE TRAINING COURSED, AND, MAY BE REQUIRED TO ASSIST
IN THE ACTUAL IDENTIFICATION OF TRAINING REQUIREMENTS AT
PORTS, AIRPORTS AND BORDER STATIONS AND PREPARE COURSE
DESCRIPTIONS, LECTURE OUTLINES AND TEXT, DEMONSTRATION
AND PRACTICAL EXERCISES. ON OCCASION, HE MAY BE REQUIRED
TO PRESENT FORMAL AND ON-JOB TRAINING.

D) THIS ADVISOR WILL BE REQUIRED TO TRAVEL
THROUGHOUT THAILAND, LIVING AT TIMES UNDER DIFFICULT
CONDITIONS AND AT TIMES TRAVELING AND LIVING IN OTHER
THAN COMPLETELY SECURE AREAS.

C. MARINE OPERATIONS AND MAINTENANCE ADVISOR, REFTEL A,
PARA 2, OPERATIONS ADVISOR (MARINE) AND MAINTENANCE
ADVISOR (MARINE)

1) EMBASSY DOES NOT AGREE IN SEPARATING MARINE
OPERATIONS AND MARINE MAINTENANCE ADVISOR POSITIONS.

2) EXPERIENCE WITH TRC MARINE OPERATIONS
INDICATES CLEARLY THAT LONG ESTABLISHED PROCEDURES CANNOT
BE CHANGED OVERALL NIGHT AND CHANGES WILL TAKE PLACE IN
VARYING TIME INTERVALS. SEPARATION OF THE TWO ADVISORY
FUNCTIONS IS CONSEQUENTLY NOT MOST EFFECTIVE
MEANS OF UTILIZING PERSONNEL.

3) PROGRESS TO DATE IN MAINTENANCE FIELD IS
AS RAPID AS CAN BE EXPECTED AND IS MOVING IN RIGHT
DIRECTION AT ACCEPTABLE RATE. CONSEQUENTLY, MARINE
MAINTENANCE ADVISOR WILL HAVE SUFFICIENT TIME TO
PERFORM HIS MAINTINANCE ADVISORY FUNCTION AND PERFORM
THE MARINE OPERATIONS ADVISORY FUNCTION.

4) FOLLOWING IS PROPOSED JOB DESCRIPTION FOR
THIRD POSITION, MARINE OPERATIONS AND MAINTENANCE
ADVISOR:

A) THIS ADVISOR WILL ADVISE TRC

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PERSONNEL IN THE DEVELOPMENT AND IMPLEMENTATION OF
EFFECTIVE MARINE OPERATIONS WHICH WILL INCLUDE
PLANNING, DEPLOYMENT AND COORDINATION, OF LAND,
SEA AND AIR UNITS. THE MARINE OPERATIONS WILL BE

COMPATABLE WITH EXISTING AND/OR AVAILABLE RESOURCES.

B) THE ADVISOR WILL ALSO ADVISE TRC PERSONNEL IN THE DEVELOPMENT AND IMPLEMENTATION OF AN EFFECTIVE MARINE MAINTENANCE PROGRAM, PRIMARILY AT THE PAK NAM AND CENTRAL DOCK FACILITIES BUT INCLUDING MAJOR OUTLYING MARINE FACILITIES. ASSOCIATED WITH THE MAINTENANCE PROGRAM, SPECIAL ATTENTION WILL BE GIVEN TO THE ESTABLISHMENT OF A SPARE PARTS/INVENTORY/ PROCUREMENT SYSTEM AT THE VARIOUS MARINE FACILITIES AND DEVELOPMENT OF CONTINUING IN-SERVICE TRAINING OF MAINTENANCE PERSONNEL.

C) HE WILL ADVISE AND ASSIST TRC ON THE METHODS OF OPEN-SEA AND RIVER PURSUIT AND BOARDING OPERATIONS IN ADDITION TO OVERALL SMALL BOAT HANDLING AND SAFETY AFLOAT. ON OCCASIONS, HE MAY BE REQUIRED TO PRESENT FORMAL AND ON-JOB TRAINING.

D) THIS ADVISOR WILL BE REQUIRED TO TRAVEL THROUGHOUT THAILAND, LIVING AT TIME UNDER DIFFICULT CONDITIONS AND AT TIME TRAVELING AND LIVING IN OTHER THAN COMPLETELY SECURE AREAS.
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